



**CITY OF LARKSPUR
Staff Report**

November 15, 2023 City Council Meeting

DATE: November 3, 2023

TO: Honorable Mayor Paulson and the Larkspur City Council

FROM: Rich Cho, Senior Engineer
Julian Skinner, Public Works Director

SUBJECT: ADOPT A RESOLUTION AWARDING A CONSTRUCTION CONTRACT FOR THE REDWOOD HIGHWAY (NORTH) BICYCLE AND PEDESTRIAN PATH IMPROVEMENTS (CIP 21-305) TO GHILOTTI CONSTRUCTION COMPANY, INC. AS THE LOWEST RESPONSIBLE BIDDER SUBMITTING THE LOWEST RESPONSIVE BID IN THE AMOUNT OF \$1,480,480

ACTION REQUESTED

Award a construction contract to Ghilotti Construction Company, Inc. in the amount of \$1,480,480 for the Redwood Highway (North) Bicycle and Pedestrian Path Improvements, CIP 21-305.

SUMMARY AND BACKGROUND

The North South Greenway project proposes to construct a Class 1 bicycle and pedestrian pathway on the west side of US Highway 101. The Redwood Highway (North) Bicycle and Pedestrian Path Improvements project will extend the southerly terminus of the recently completed multi-use pathway segment crossing Corte Madera Creek to a new southerly terminus at the US Highway 101 pedestrian overcrossing near Industrial Way.

City staff worked closely with the Transportation Authority of Marin (TAM) and a consultant, WMH Corporation Inc., in finalizing a Plans, Specifications and Estimate (PS&E) package for bid advertisement. At their September 20, 2023 regular meeting, the City Council approved the plans and specifications for the project and authorized City staff to solicit construction bids. Three bids were submitted by the October 19, 2023 bid deadline. Staff recommends awarding the contract in the amount of \$1,480,480 to the apparent low bidder, Ghilotti Construction Company, Inc.

DISCUSSION

Staff worked with WMH Corporation, Inc. to develop the plans, specifications and estimate for the Redwood Highway (North) Bicycle and Pedestrian Path Improvements project. The project scope proposes the following: construct a new Class 1 multi-use asphalt pathway on the west side of Old Redwood Highway, modify the existing storm drain system within the vicinity, install an accessible pedestrian signal, construct new pavement and rehabilitate existing roadway, reconstruct the existing concrete curb, gutter and sidewalk, install a new curb ramp, construct a retaining wall and install new striping, traffic, bicycle and pedestrian signs. This northern segment of the multi-use pathway extends the existing pathway that ends at the touchdown of the Central Marin Ferry Connector bridge on East Sir Francis Drake to the new southerly terminus at the existing pedestrian overcrossing of US Highway 101 just north of Industrial Way. The proposed project will construct approximately 1,000 feet of a 12-foot wide asphalt pathway on the west side of Old Redwood Highway.

By 2:00 PM on October 19, 2023, the deadline for receipt of bids, three bids were received in response to the public bid advertisement and were publicly opened and read aloud at the City Corporation Yard. The bid results are summarized below in ascending order from low to high bid.

Bidder	Bid Amount
Ghilotti Construction Company, Inc.	\$ 1,480,480
Ghilotti Brothers, Inc.	\$ 1,548,848
Argonaut Constructors	non-responsive*

Engineer’s Estimate: \$1,900,000.00

* Argonaut Constructors submitted a bid that contained errors in their bid schedule including one bid item that was not deemed reasonable. The error was clear and would have allowed Argonaut to withdraw their bid without penalty, giving them an advantage over other bidders. Hence, their bid was deemed non-responsive.

City staff conducted a bid review, which included discovery of the errors in the bid submitted by Argonaut Constructors. At the time of bid opening, their bid was the highest amount, third overall. Their bid was subsequently ruled as non-responsive. The other two bids were deemed responsive in the City’s review of all bid documents. The disadvantaged business enterprise (DBE) submitted by the lowest bidder, Ghilotti Construction Company, Inc. was accurate and fulfilled the Federal requirement DBE goal of 17%.

It is the City Engineer’s recommendation that a contract be awarded to Ghilotti Construction Company, Inc. as the lowest responsible bidder submitting the lowest responsive bid. which was within adopted budget and under the Engineer’s estimate.

FISCAL IMPACT

This project is funded in the City’s adopted Fiscal Year 2023/24 Capital Improvement Program. The funding is a combination of federal and state grants. The city’s Citywide Paving Plan was included in the budget to fund repaving of Old Redwood Highway as part of the project; however,

AGENDA ITEM 4.3

the low bid allows the grant funds to be used for the paving, and the Citywide Paving Plan funds to be deferred to a future City project. Staff anticipates recommending the \$150,000 in paving funds be used towards pedestrian improvements on Old Redwood Highway south of and in the vicinity of the terminus point of this project.

ENVIRONMENTAL STATUS

The environmental review for this project was previously completed, both CEQA and NEPA (required due to the federal funding.)

STAFF RECOMMENDATIONS

That the City Council adopt the resolution to award a construction contract to Ghilotti Construction Company, Inc. in the amount of \$1,480,480 for the Redwood Highway (North) Bicycle and Pedestrian Path Improvements, CIP 21-305.

Respectfully submitted,

Julian Skinner, Public Works Director

Attachments

1. Resolution
2. Location Map
3. Bid Abstract
4. CIP Budget Excerpt

CITY OF LARKSPUR
RESOLUTION 58/23

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LARKSPUR TO
AWARD A CONSTRUCTION CONTRACT TO GHILOTTI CONSTRUCTION
COMPANY INC. FOR THE REDWOOD HIGHWAY (NORTH) BICYCLE AND
PEDESTRIAN PATH IMPROVEMENTS (CIP 21-305)**

WHEREAS, the Redwood Highway (North) Bicycle and Pedestrian Path Improvements is funded as part of the FY 2023/24 Capital Improvement Program (CIP) budget;

WHEREAS, staff administered preparation of the plans and specifications for the project, and advertised for formal public bid on September 28, 2023;

WHEREAS, the project proposes to extend the existing multi-use pathway that ends at the touchdown of the Central Marin Ferry Connector bridge to the new southerly terminus at the existing pedestrian overcrossing of US Highway 101 just north of Industrial Way;

WHEREAS, three (3) bids were received and publicly opened and read aloud at 2:00 p.m. on October 19, 2023;

WHEREAS, the bid submitted by Argonaut Constructors was determined to be non-responsive;

WHEREAS, the lowest apparent responsible bidder was Ghilotti Construction Company, Inc. with a bid amount of \$1,480,480;

WHEREAS, the bid submitted by Ghilotti Construction Company, Inc. included a disadvantaged business enterprise (DBE) submittal that met the Federal DBE goal requirement of 17%;

WHEREAS, the low bid is less than the engineer's estimate and under the budgeted construction amount for the project;

WHEREAS, the environmental reviews for both CEQA and NEPA were previously completed due to Federal funding requirements;

WHEREAS, City Council authorization is required for the City Manager to execute a construction agreement with Ghilotti Construction Company, Inc. for the work in an amount not to exceed \$1,480,480.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Larkspur hereby resolve, declare, determine and order as follows:

- 1 The City Manager and/or his designee is authorized and directed to execute a construction agreement with Ghilotti Construction Company, Inc. for an amount

4.3 ATTACHMENT 1

not to exceed \$1,480,480 and take all other action necessary to consummate said transaction.

IT IS HEREBY CERTIFIED that the City Council of the City of Larkspur duly introduced and regularly adopted the foregoing resolution at a regular meeting held on November 15, 2023 by the following vote:

AYES: COUNCILMEMBER:

NOES: COUNCILMEMBER:

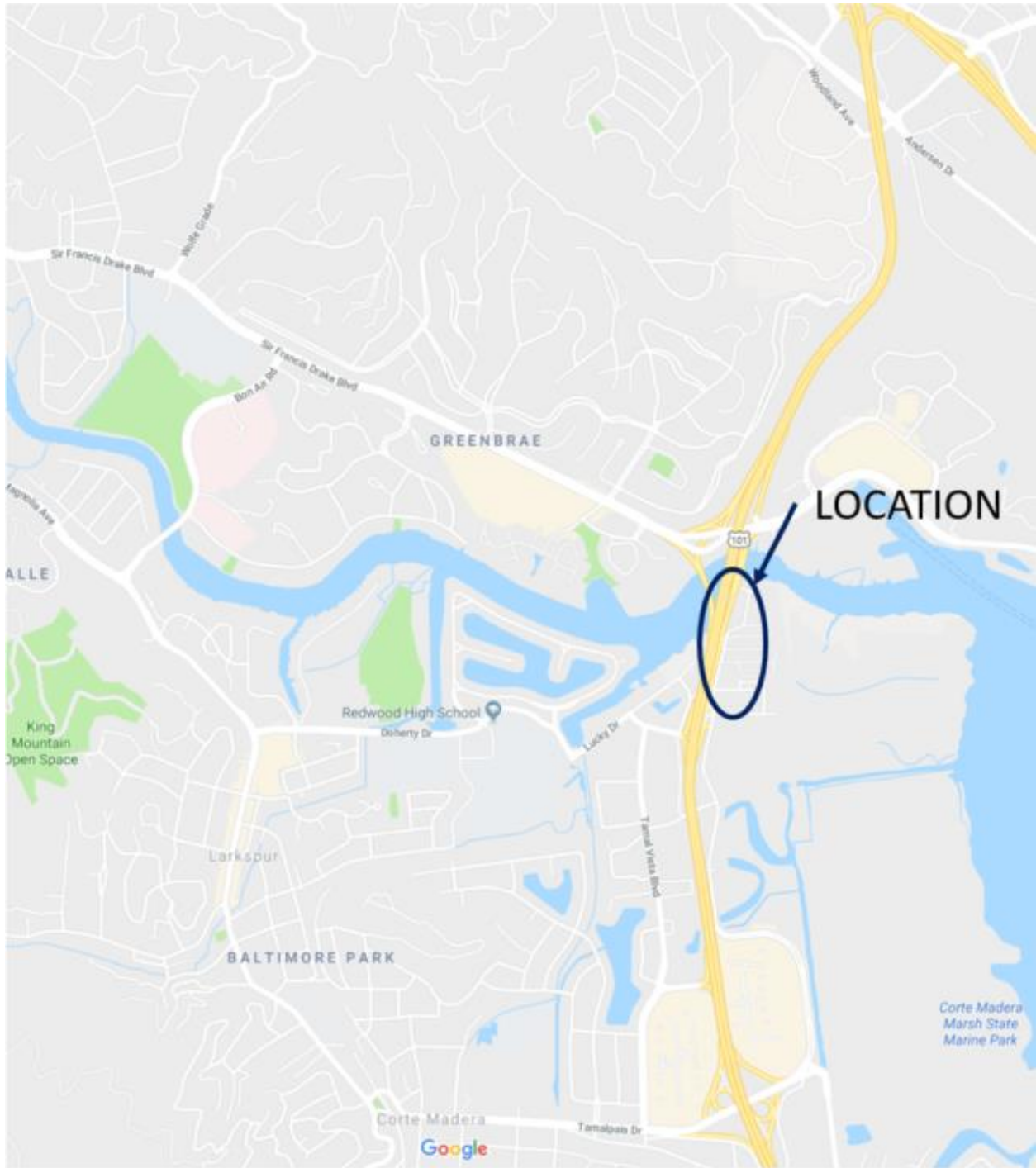
ABSENT: COUNCILMEMBER:

ABSTAIN: COUNCILMEMBER:

Gabe Paulson, Mayor

ATTEST:

Dan Schwarz, Acting City Clerk



Bid Opening Tabulation. Bid opening: October 19, 2023, 2:00 pm**Old Redwood Highway Multi-Use Path Project**

Bid Schedule				Engineer's Estimate		Contract Average Bid		Ghilotti Construction		Ghilotti Brothers		Argonaut Constructors	
Item	Description	Qty	Units	Unit Price	Total	Unit Price	Total	Unit Price	Total	Unit Price	Total	Unit Price	Total
BASE BID ITEMS													
1	Lead Compliance Plan	1	LS	3,500.00	3,500.00	3,250.00	3,250.00	4,000.00	4,000.00	2,500.00	2,500.00		0.00
2	Level 2 Critical Path Method Schedule	1	LS	8,000.00	8,000.00	2,250.00	2,250.00	3,500.00	3,500.00	1,000.00	1,000.00		0.00
3	Time-Related Overhead (WDAY)	70	WDAY	1,500.00	105,000.00	877.50	61,425.00	1,000.00	70,000.00	755.00	52,850.00		0.00
4	Dispute Resolution Advisor On-Site Meeting	6	EA	2,000.00	12,000.00	2,200.00	13,200.00	4,000.00	24,000.00	400.00	2,400.00		0.00
5	Hourly Off-Site Dispute-Resolution-Advisor-Related Tasks	10	HR	200.00	2,000.00	162.50	1,625.00	250.00	2,500.00	75.00	750.00		0.00
6	Develop Water Supply	1	LS	10,000.00	10,000.00	1,000.00	1,000.00	1,500.00	1,500.00	500.00	500.00		0.00
7	Construction Area Signs	1	LS	10,000.00	10,000.00	11,300.00	11,300.00	11,300.00	11,300.00	11,300.00	11,300.00		0.00
8	Traffic Control System	1	LS	64,000.00	64,000.00	34,873.00	34,873.00	28,800.00	28,800.00	40,946.00	40,946.00		0.00
9	Type II Barricade	2	EA	200.00	400.00	85.00	170.00	70.00	140.00	100.00	200.00		0.00
10	Type III Barricade	1	EA	300.00	300.00	162.50	162.50	125.00	125.00	200.00	200.00		0.00
11	Temporary Railing (Type K)	310	LF	70.00	21,700.00	75.00	23,250.00	70.00	21,700.00	80.00	24,800.00		0.00
12	Temporary Crash Cushion	1	EA	3,400.00	3,400.00	4,200.00	4,200.00	4,000.00	4,000.00	4,400.00	4,400.00		0.00
13	Temporary Traffic Screen	310	LF	10.00	3,100.00	10.50	3,255.00	6.00	1,860.00	15.00	4,650.00		0.00
14	Job Site Management	1	LS	30,000.00	30,000.00	8,165.00	8,165.00	8,000.00	8,000.00	8,330.00	8,330.00		0.00
15	Prepare Water Pollution Control Program	1	LS	1,500.00	1,500.00	947.50	947.50	595.00	595.00	1,300.00	1,300.00		0.00
16	Temporary Drainage Inlet Protection	13	EA	175.00	2,275.00	275.00	3,575.00	225.00	2,925.00	325.00	4,225.00		0.00
17	Temporary Fiber Roll	900	LF	5.00	4,500.00	7.00	6,300.00	6.00	5,400.00	8.00	7,200.00		0.00
18	Temporary Construction Entrance	1	EA	4,000.00	4,000.00	2,500.00	2,500.00	4,000.00	4,000.00	1,000.00	1,000.00		0.00
19	Street Sweeping	1	LS	10,000.00	10,000.00	5,650.00	5,650.00	8,800.00	8,800.00	2,500.00	2,500.00		0.00
20	Temporary Concrete Washout	1	LS	4,000.00	4,000.00	2,000.00	2,000.00	1,000.00	1,000.00	3,000.00	3,000.00		0.00
21	Remove Yellow Thermoplastic Traffic Stripe (Hazardous Waste)	900	LF	4.00	3,600.00	9.00	8,100.00	9.00	8,100.00	9.00	8,100.00		0.00
22	Treated Wood Waste	3,000	LB	1.00	3,000.00	0.88	2,625.00	0.75	2,250.00	1.00	3,000.00		0.00
23	Noise Monitoirng	1	LS	2,000.00	2,000.00	1,000.00	1,000.00	1,000.00	1,000.00	1,000.00	1,000.00		0.00
24	Clearing and Grubbing	1	LS	10,000.00	10,000.00	31,250.00	31,250.00	12,500.00	12,500.00	50,000.00	50,000.00		0.00
25	Roadway Excavation	230	CY	380.00	87,400.00	372.50	85,675.00	425.00	97,750.00	320.00	73,600.00		0.00
26	Minor Concrete (Cobblestone Paving)	78	CY	1,400.00	109,200.00	1,625.00	126,750.00	1,250.00	97,500.00	2,000.00	156,000.00		0.00
27	Class 2 Aggregate Base	240	CY	240.00	57,600.00	195.00	46,800.00	160.00	38,400.00	230.00	55,200.00		0.00
28	Replace Asphalt Concrete Surfacing	140	CY	1,150.00	161,000.00	545.00	76,300.00	450.00	63,000.00	640.00	89,600.00		0.00
29	Prime Coat	3	TON	1,500.00	4,500.00	1,750.00	5,250.00	1,000.00	3,000.00	2,500.00	7,500.00		0.00
30	Hot Mix Asphalt (Type A)	680	TON	450.00	306,000.00	240.00	163,200.00	250.00	170,000.00	230.00	156,400.00		0.00
31	Tack Coat	2.0	TON	1,500.00	3,000.00	1,882.50	3,765.00	1,865.00	3,730.00	1,900.00	3,800.00		0.00
32	Cold Plane Asphalt Concrete Pavement	2,800	SQYD	40.00	112,000.00	7.75	21,700.00	7.00	19,600.00	8.50	23,800.00		0.00
33	Remove Base and Surfacing	12	CY	140.00	1,680.00	380.00	4,560.00	325.00	3,900.00	435.00	5,220.00		0.00
34	Structural Concrete, Drainage Inlet	9	CY	6,000.00	54,000.00	5,250.00	47,250.00	5,500.00	49,500.00	5,000.00	45,000.00		0.00
35	Minor Concrete (Minor Structure)	22	CY	3,200.00	70,400.00	4,025.00	88,550.00	3,750.00	82,500.00	4,300.00	94,600.00		0.00
36	Relocate Sign Structure	1	EA	5,000.00	5,000.00	11,214.50	11,214.50	14,429.00	14,429.00	8,000.00	8,000.00		0.00
37	Public Safety Plan	1	LS	6,000.00	6,000.00	4,500.00	4,500.00	8,200.00	8,200.00	800.00	800.00		0.00
38	Concrete Backfill (Pipe Trench)	2	CY	500.00	1,000.00	950.00	1,900.00	1,500.00	3,000.00	400.00	800.00		0.00
39	6" Plastic Pipe	4.0	LF	500.00	2,000.00	560.00	2,240.00	700.00	2,800.00	420.00	1,680.00		0.00
40	12" Plastic Pipe	58	LF	400.00	23,200.00	257.50	14,935.00	225.00	13,050.00	290.00	16,820.00		0.00
41	Drainage Inlet Marker	6	EA	80.00	480.00	92.50	555.00	85.00	510.00	100.00	600.00		0.00

5-YEAR CAPITAL IMPROVEMENT PROGRAM

FY 2023/24 through FY 2027/28

CIP #: 21-305: Redwood Hwy (North) Bicycle & Pedestrian Path Improvements**PROJECT DESCRIPTION**

Bicycle and pedestrian corridor changes to improve access from 2145 Redwood Highway to Industrial Way.

PROJECT INFORMATION

Project Status: Active
Funding: Fully Funded
Category: Streets
Location: Redwood Highway

PROJECT EXPENDITURES

PHASE	2022/23 & prior	FY 23-24	FY 24-25	FY 25-26	FY 26-27	FY 27-28	TOTAL
Project Develop.		\$ 100,000					\$ 100,000
Construction		2,170,000					2,170,000
Construction Mgt		100,000					100,000
TOTAL COSTS:		\$2,370,000					\$ 2,370,000

FUNDING SOURCES

FUNDING	2022/23 & prior	FY 23-24	FY 24-25	FY 25-26	FY 26-27	FY 27-28	TOTAL
Project Develop.							
TAM RM2	\$ 100,000						\$ 100,000
Construction							
Grant/RR		\$1,170,000					1,170,000
TAM RM2	1,000,000						1,000,000
Construction Mgt							
TAM RM2	100,000						100,000
TOTAL FUNDING:	\$1,200,000	\$1,170,000					\$ 2,370,000
Carryover:		1,200,000					